

Performance Management in the Civil Service

Understanding Performance Appraisal Forms and Performance Improvement Plans



This publication is intended to facilitate the understanding and proper filling of Performance Appraisal Forms by public officers in Ministries/Departments. It covers every aspect of Individual Performance and will, in due course, be harmonised with the next revised version of the "Guide To Performance Management in the Civil Service" which will deal more comprehensively with other components of Performance Management in the Service.

This publication can be downloaded from the Ministry of Civil Service & Administrative Reforms website: http://civilservice.gov.mu

"An ounce of performance is worth pounds of promises..."

Mae West

ACRONYMS

GN Guidance Notes

HR Human Resources

HRMIS Human Resource Management Information System

KPI Key Performance Indicator

KRA Key Result Area

KT Key Task

LF Leave File

Min/Dept Ministry/Department

PA Performance Agreement

PAF Performance Appraisal Form

PF Personal File

PIP Performance Improvement Plan

PM Performance Management

PMC Performance Management Cycle

PMS Performance Management System

"Winners don't do different things, they do things differently..."

Shiv Khera

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Performance Management

Overview

"The greatest discovery of any generation is that a human being can alter his life by altering his attitude..."

William James

1.0 Introduction

In the context of modernisation of the Public Service, the Ministry of Civil Service and Administrative Reforms is spearheading the implementation of PMS since 2006, with a view to inculcating a performance-oriented culture in the Civil Service. This is in line with its vision for "a professional public service committed to excellence".

Performance management is a normal process of management which involves all members of the organisation as partners so as to get better results and improve service delivery.

2.0 Performance Management System

2.1 Purpose

- The primary aim of PMS in Min/Dept is to enhance performance at all levels by focusing on key areas of activity/services to be delivered which are identified through strategic planning processes.
- It seeks to establish clear links between organisational development, the delivery of quality services and the development of employees at work.
- It also purports to create a common bond of ownership among all employees as well as an environment where all individuals are developed, motivated and inspired to deliver a quality performance.

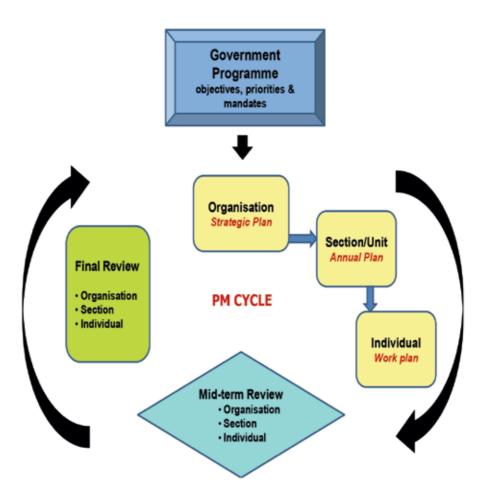
2.2 Outcomes

The proper implementation of PMS helps to:

- Align Min/Dept, Section/Unit and Individual goals.
- Identify key priority areas for judicious allocation of scarce resources.
- Bring about improvement in processes and systems in Min/ Dept.
- Provide a common sense of direction to all staff.
- Support leadership, motivating and teambuilding processes.
- Facilitate change management initiatives.
- Recognise talents and release potential.

 Ensure effective service delivery to meet expectations of both internal and external customers.

2.3 Performance Management System Model



2.4 Key Features

> Organisational Level

The Supervising Officer determines the strategic priorities, and the overall KRAs and KPIs for each of the priorities for the Min/Dept based on Government objectives, priorities and mandates. KRAs and KPIs are then assigned to each section/unit.

Section/Unit Level

The Head of each Section/Unit develops a section/unit plan based on KRAs assigned by the Supervising Officer.

> Individual Level

The appraisee discusses and enters into a performance agreement with appraiser. This should be aligned to section/unit annual plan.

Monitoring of Performance

Performance at organisation, section/unit and individual levels is monitored throughout the cycle and appropriate action is taken accordingly.

3.0 Performance Management at Individual Level

3.1 Purpose

- Provides a structured, consistent and transparent evaluation system.
- Reinforces the feedback mechanism between appraiser and appraisee.
- Generates information for sound decision-making.

3.2 Benefits

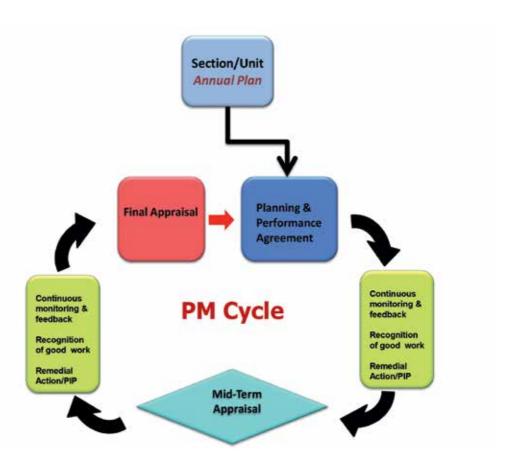
> To Appraisee

- Organisation goals are made clear to you.
- You know what are expected of you.
- You know what you need to do to meet your objectives.
- You can discuss with your appraiser any pertinent issue(s) pertaining to performance in your job.
- You can identify opportunities for self-development.

> To Appraiser

- You can build closer working relationships based on mutual understanding, trust and respect.
- You can identify problem areas more easily and initiate remedial action accordingly.
- You can spend quality time with appraisee, enhance free flow of information and promote collective decision-making.

3.3 PM Model at Individual Level



3.4 Key Features

PM at individual level is an on-going interactive process between appraise and appraiser, comprising:

> Planning & Performance Agreement

This is the starting point of the process. It involves:

- Preparing work plan and setting performance expectations derived from section/unit annual plan.
- Entering into performance agreement after discussion.

Monitoring & Feedback

The following activities are carried out throughout the appraisal period:

- Monitoring and documenting performance.
- Maintaining on-going informal communication and providing feedback.
- Identifying problem areas/performance gaps.
- Initiating remedial actions/PIP.

Mid-term Appraisal

The mid-term of PMC comprises the following:

- Conducting a formal meeting with appraisee.
- Discussing and recording progress made on PA.
- Identifying shortcomings and agreeing on remedial actions/PIP.
- Recognising achievements, where appropriate.

> Final Appraisal

The final appraisal exercise encompasses:

- Assessing own performance (self-assessment).
- Conducting formal meeting.

- Discussing progress on PA.
- Recording level of performance (rating) and comments, if any.
- Submitting filled in PAF to next level supervisor.

3.5 Timeline for PM at Individual Level

> Performance Agreement

- Covers PMC (i.e. January to December each year).
- Is finalised and agreed upon by appraiser and appraisee between January 01 to 15 each year, under normal circumstances.
- In case of change in posting of appraiser/ appraisee, new appointment, promotion etc..., PA is finalised and agreed upon within one month on joining the Min/Dept.

> Mid-term Appraisal

- Is normally completed between June 25 and July 24 each year.
- In other cases at least three months after signing the PA.

> Final Appraisal

- All duly filled in PAFs should reach HR Section by December 31 each year.
- Rating of performance is made where officers have served at least 3 months under a PA. For any period of less than 3 months, only comments of appraiser are inserted.

3.6 Performance Appraisal Forms

3.6.1 Types of Performance Appraisal Forms

The PAF is a document to record performance during PMC. Three sets of forms have been developed for the following categories of staff:

> Senior Management

 Heads of Divisions/Departments drawing salary in scale with maximum point Rs 75,600 and above. Excludes Accounting Heads.

Workmen's Group

- As defined in the Human Resource Management Manual (2011) under Para. 24 "Interpretation" (Pg 5)
 - GENERAL GRADES: all categories of unskilled and semi skilled workers and their supervisors.
 - TRADESMAN GRADES: all grades performing skilled jobs and their supervisory levels and includes apprentices.

General

Officers who do not fall in the above two categories.

3.6.2 Components of Performance Appraisal Forms

- The PAFs for Senior Management and General are divided into sections as follows:
 - Section 1 Personal information/data.
 - Section 2 Information on performance for office use.
 - Section 3 Performance agreement on work to be performed and competencies to be displayed during PMC.
 - Section 4 Record of progress made on PA during mid-term appraisal meeting.
 - Section 5 Self-assessment to facilitate discussion during final appraisal meeting.
 - Section 6 Record of level of performance for the PMC during final appraisal meeting.
- The PAF for Workmen's Group consists of only 5 sections. The selfassessment part has been excluded for this group.
- Guidance Notes have been provided on the last page of the PAFs to assist users in the proper filling of forms.

"Everything that can be counted does not necessarily count...

Everything that counts cannot necessarily be counted.."

Albert Einstein

Performance Appraisal Forms Filling of Forms

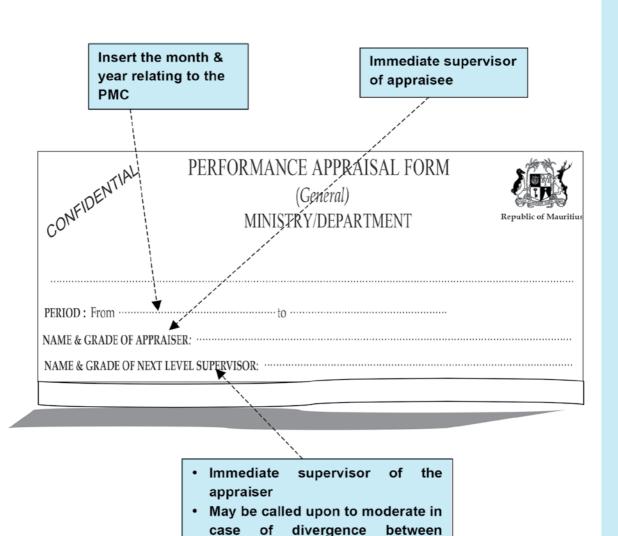
"Don't lower your expectations to meet your performance . . .

Raise your performance to meet your expectations..."

Ralph Marston

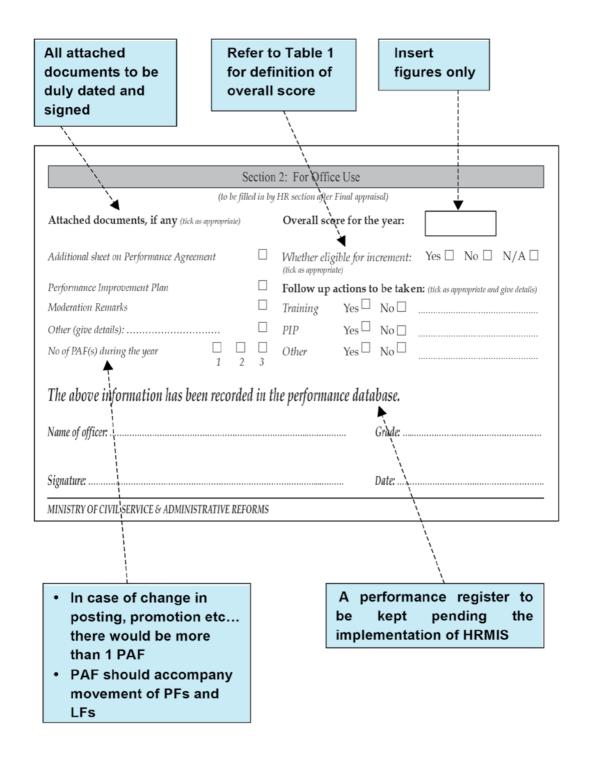
3.7 Filling of Forms

3.7.1 Performance Appraisal Form - General



appraiser and appraisee

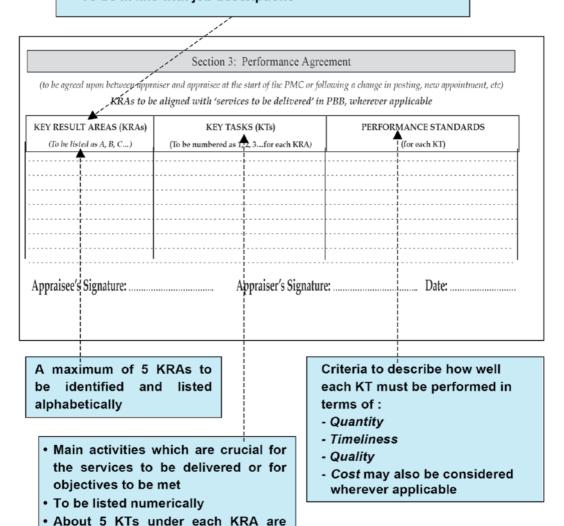
	Advisable to read GN carefully when filling PAF
Title of current post held	
<u> </u>	
(Please refer to Guidance	Notes on last page before filling in the form)
\\ Section	on 1: Personal Data
(to b	e filled in by appraisee)
SURNAME:	Mr, Mrs, Ms (tick as appropriate)
<u>\</u>	DATE OF BIRTH:
į	
PRESENT APPOINTMENT;	
POSTING - UNIT/DIVISION:	DATE:
TRAINING/SEMINAR/WORKSHOP ATTENDED (Last 3	3 years) DATE (From - To)
<u> </u>	
\	
\	
Relevant to th	e grade
Sponsored by	



PAF General

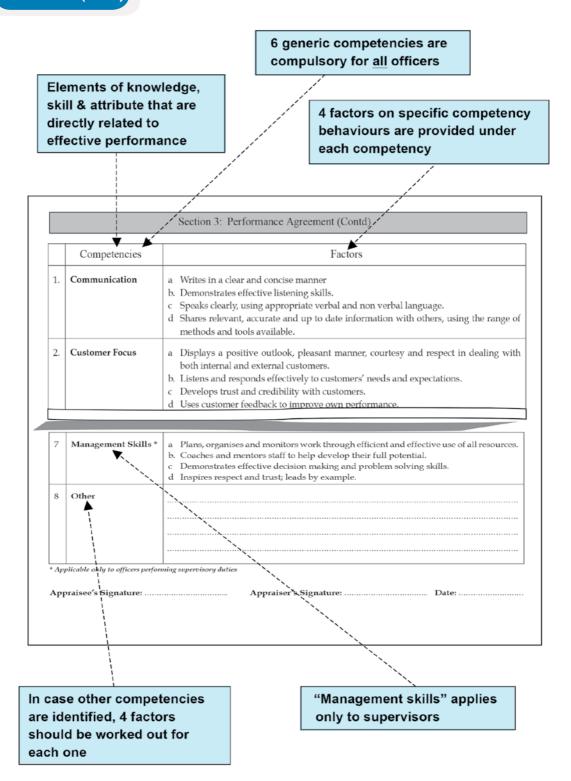
Areas in which performance is critical for the achievement of organisational strategies, programmes, goals, and objectives

- · To be derived from such documents as:
 - Min/Dept strategic plan
 - Section/Unit plan
- · To be aligned with "Services to be delivered" in PBB
- · To be in line with job descriptions



Note: Attach additional sheet if required

advisable



Refer to performance standards for KTs & factors of competencies displayed

		Section 4: Mid-term Appraisal				
		(to be filled in by appraiser during meeting)				
Α.	Are y	you satisfied with the officer's general performance level with respect to agree	▲ d standards?			
		Very satisfied ☐ Satisfied ☐ Not satisfied				
в.	Please	ase specify with respect to the officer's Performance Agreement:				
		are of coar, married to the canonical control of the coarse				
	(i)	Any KRAs/KTs where appraisee performed exceptionally well.				
	(ii)	Any KRAs/KTs where performance was below standards.				
	(11)	Any KKAs/Kis where performance was below standards.				
	(iii)	Any competencies where appraisee demonstrated special strength.				
	(iv)	Any competencies which need to be developed further.				
		a Performance Improvement Plan been agreed upon with respect to shortcomings	No □			
D.	Has a Yes □	a Performance Improvement Plan been agreed upon with respect to shortcomings				
D.	Has a Yes □	a Performance Improvement Plan been agreed upon with respect to shortcomings No No N/A				
D. E.	Has a	a Performance Improvement Plan been agreed upon with respect to shortcomings No N/A nments of appraiser, if any				
D. E.	Has a	a Performance Improvement Plan been agreed upon with respect to shortcomings No No N/A				
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D. E.	Has a	a Performance Improvement Plan been agreed upon with respect to shortcomings No N/A nments of appraiser, if any				
D. E.	Has a	a Performance Improvement Plan been agreed upon with respect to shortcomings No N/A nments of appraiser, if any				
D. E.	Comi	a Performance Improvement Plan been agreed upon with respect to shortcomings No N/A nments of appraiser, if any nments of appraisee, if any	identified above?			
D. E.	Comi	a Performance Improvement Plan been agreed upon with respect to shortcomings No N/A nments of appraiser, if any	identified above?			
D. E.	Comi	a Performance Improvement Plan been agreed upon with respect to shortcomings No N/A nments of appraiser, if any nments of appraisee, if any	identified above?			
D. E.	Comi	a Performance Improvement Plan been agreed upon with respect to shortcomings No N/A nments of appraiser, if any nments of appraisee, if any	identified above?			
D. E.	Comi	a Performance Improvement Plan been agreed upon with respect to shortcomings No N/A nments of appraiser, if any nments of appraisee, if any	identified above?			
D. E.	Comi	a Performance Improvement Plan been agreed upon with respect to shortcomings No N/A nments of appraiser, if any nments of appraisee, if any	identified above?			
	Has a Yes Comu Comu	a Performance Improvement Plan been agreed upon with respect to shortcomings No N/A mments of appraiser, if any mments of appraisee, if any Appraiser's Signature:	identified above?			
D. E. Appr	Has a Yes Communication Commun	a Performance Improvement Plan been agreed upon with respect to shortcomings No N/A mments of appraiser, if any mments of appraisee, if any Signature: Appraiser's Signature: D appraisee may highlight: Comments to	identified above?			
D. E. Appr	Has a Yes Common	a Performance Improvement Plan been agreed upon with respect to shortcomings No N/A mments of appraiser, if any mments of appraisee, if any Appraiser's Signature:	identified above?			

To enlist the involvement and encourage active participation of appraisee during appraisal meeting

	Section 5		al Appraisal – Self Assessment
		(to	be filled in by appraisee)
Ho	ow was your general performand	e du	ring the year? Very good \square Good \square Average \square
In	respect of your KRAs/KTs, wha	t ach	ievement(s) are you particularly pleased with?
W	hat do you consider to be your n	najor	strength(s) with respect to your competencies?
Lis	st down any work you accomplis	shed	in addition to your agreed tasks/responsibilities.
$_{\rm Sp}$	ecify any areas where you could	not i	neet the expected standards and give reasons thereof.
Ide	entify the competencies in which	you	should develop yourself further.
Ide	entify the competencies in which		* *
			* *
Sel			
Sel	lect any proposed actions for imp		ng your performance from the list below:
Sel	lect any proposed actions for imp		ng your performance from the list below:
Sel (tid	lect any proposed actions for imp k as appropriate and give details) Coaching	provi	ng your performance from the list below:
Sel (tid	lect any proposed actions for imp k as appropriate and give details) Coaching Training: (i) On-the-job	provi	ng your performance from the list below:
Sel (tid	lect any proposed actions for imp k as appropriate and give details) Coaching Training:(i) On-the-job (ii) Off-the-job	provi	ng your performance from the list below:
Sel (tic) 1. 2.	lect any proposed actions for implements of the control of the con	provi	ng your performance from the list below:
Sel (tic) 1. 2.	lect any proposed actions for implement as appropriate and give details) Coaching Training: (i) On-the-job (ii) Off-the-job (iii) Self learning Provision of adequate resources	provi	ng your performance from the list below:
Sel (tid	lect any proposed actions for imp k as appropriate and give details) Coaching Training: (i) On-the-job (ii) Off-the-job (iii) Self learning Provision of adequate resources Better work environment Other	provi	ng your performance from the list below:
Sel (tid) 1. 2. 3. 4. 5.	lect any proposed actions for implemental states of the conting and give details) Coaching Training: (i) On-the-job (ii) Off-the-job (iii) Self learning Provision of adequate resources Better work environment Other ny other job related issues you was	provi	ng your performance from the list below:
Sel (tid) 1. 2. 3. 4. 5.	lect any proposed actions for implemental states of the conting and give details) Coaching Training: (i) On-the-job (ii) Off-the-job (iii) Self learning Provision of adequate resources Better work environment Other ny other job related issues you was	provi	ng your performance from the list below:
Sel (tid) 1. 2. 3. 4. 5.	lect any proposed actions for implemental states of the conting and give details) Coaching Training: (i) On-the-job (ii) Off-the-job (iii) Self learning Provision of adequate resources Better work environment Other ny other job related issues you was	provi	ng your performance from the list below:
Sel (tid) 1. 2. 3. 4. 5.	lect any proposed actions for implemental states of the conting and give details) Coaching Training: (i) On-the-job (ii) Off-the-job (iii) Self learning Provision of adequate resources Better work environment Other ny other job related issues you was	provi	ng your performance from the list below:
Sel (tid) 1. 2. 3. 4. 5.	lect any proposed actions for implemental states of the conting and give details) Coaching Training: (i) On-the-job (ii) Off-the-job (iii) Self learning Provision of adequate resources Better work environment Other ny other job related issues you was	provi	ng your performance from the list below:

		Score to be allo	cated in		
		accordance wit	h rating		
		mechanism giv	_		
	— 1	_			
 No need to rewrite the 	• [Table 2			
KRAs and KTs		/			
 List according to their 	.	/	Score to be all	ocated in	
respective alphabets &		/	accordance with rating		
	*	/		_	
numerals		/	mechanism giv		
/		/	competencies	in Table 2	
, Sastian G	T2:1 A	/	1 1 D1 - 1		
Section 6:		ppraisal – Progress Di			
,	ase refer	to Guidance Notes for ra	ting mechanism		
KRA/KT Nos. (A1, A2)	Ratin		COMPETENCIES	Rating	
		1. Communic 2. Customer I			
		I	nduct & Personal Groo	ming	
			edge		
		5. Reliability 6. Teamwork			
			nt Skills (if applicable)		
		8. Other			
			Total	score	
			COMPUTATIO	N	
		Total score of	Key Tasks	A =	
		I vanitoer or	Key Tasks		
			f Competencies _ [
			Competencies	В —	
		Overall score	e of performance= A	<u>x + B</u> =	
		.		A	
		OVERALL P	ERFORMANCE (tic	k as appropriate)	
		Excellent 7	Excellent, Good 🛱		
Total score		Fair /	☐ Unsatisf	automi –	
			Unsatist.	!	
Comments of appraiser, if any		/		/	
		·····/		·····/	
Comments of appraisee, if any		/		/	
		·····/			
Appraisee's Signature:		/ / Ap <u>pra</u> iser's Bignatu	ıre:	Date:	
NEXT LEVEL SUPERVISOR					
I have taken cognizance of the officer's performance.					
Signature:				Pate:!	
\		/ (2)	vo anewer round	ed to 2 digits	
 Signatures of both 		i	ve answer round		
appraiser and appraise	e	/ aft	er the decimal p	oint	
are compulsory		<i>j</i> —			
•					
Appraisee may proceed		Refer to defin	ition of overall s	core in	
with appeal procedures	5	Table 1			
in case of disagreemen	nt	10.0.0			

> The definition of overall score is given below:

Excellent	3.2 and above	Qualifies for increment & promotion. (Eligible for non-financial reward)
Good	2.4 and less than 3.2	Qualifies for increment & promotion.
Fair*	2 and less than 2.4	Increment is granted. However, overall performance should be improved to 'Good' to qualify for further increment in the same grade.
Unsatisfactory*	less than 2	Does not qualify for increment.

Table 1

> The four-level rating of KTs and Competencies are given below:

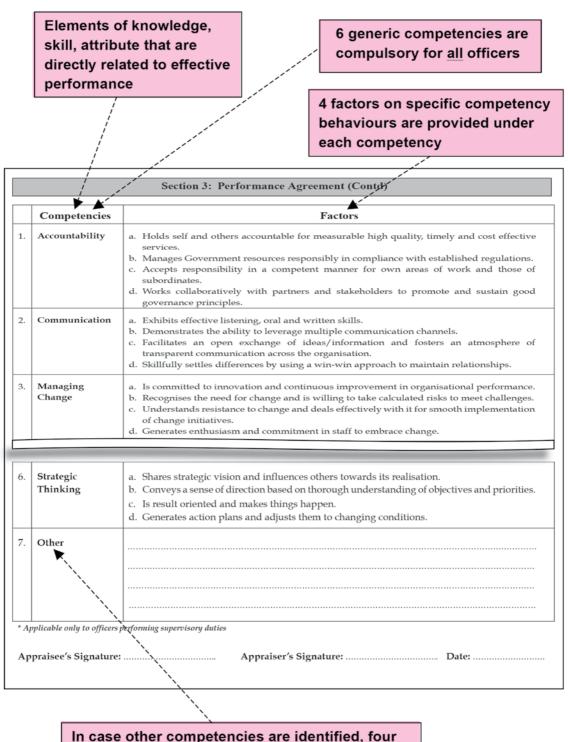
Key Tasks					
Rating	Definition				
1	Consistently below standards				
2	Sometimes meets standards				
3	Consistently meets standards				
4	Consistently exceeds standards				

	Competencies					
Rating	Definition					
1	Consistently displays less than 2 factors specified under the respective competency. <i>Intensive development required</i>					
2	Consistently displays 2 factors specified under the respective competency. <i>Further development required.</i>					
3	Consistently displays 3 factors specified under the respective competency.					
4	Consistently displays all 4 factors specified under the respective competency. Serves as an example for others to follow.					

Table 2

3.7.2 Performance Appraisal Form - Senior Management

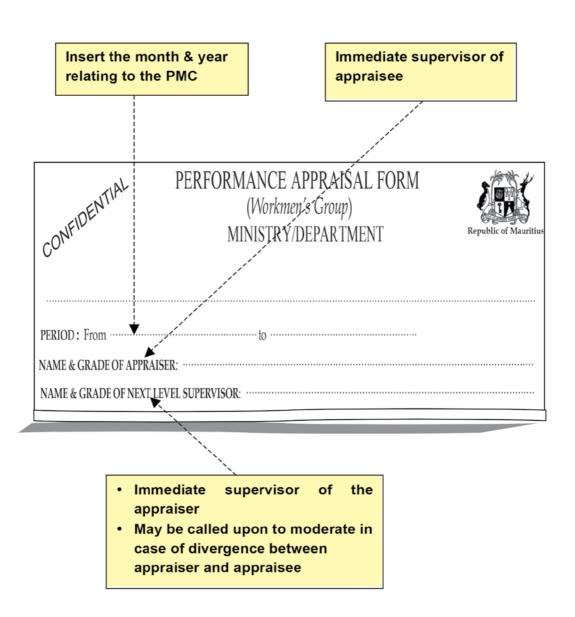
Instructions given for filling of PAF - General would also apply to Senior Management except for Section 3 (Competencies).



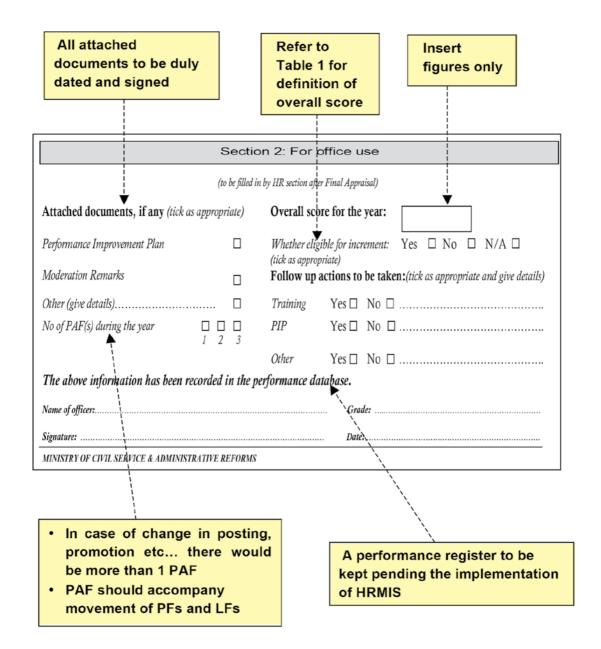
factors should be worked out for each one

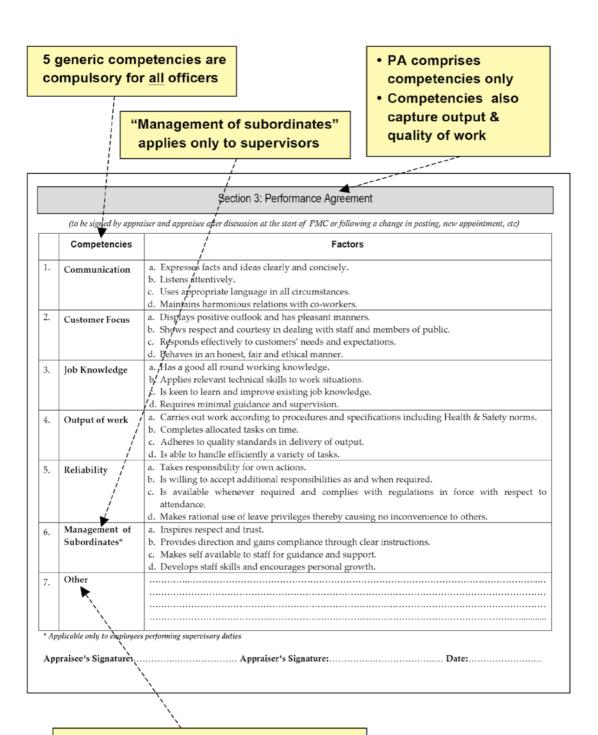
20

3.7.3 Performance Appraisal Form - Workmen's Group



			Advisable t	to read GN	
Title of curren	t post		carefully w	hen filling PAF	
	(Ple	ase refer to Guidano	ce Notes on last page before	filling in the form	
		Section	n 1: Personal Data	a	
		(to	be filled in by appraisee)		
SURNAME:				Mr, Mrs, M	s (tick as appropriate)
NAME:				DATE OF BIRTH:	
PRESENT APPOINTMENT:	\				
POSTING - UNIT/DIVISION	:			DATE:	
QUALIFICATIONS: CPE (tick as appropriate) * Please specify:		C/GCE 'O' LEV		ERS [*] □	
TRAINING/SEMINAR/WO	RKSHOP AT	TENDED (Last 3	3 years)	DA	TE (From – To)
	/				
	······································				
				_	
		evant to th	ne grade / Min/Dept		





In case other competencies are identified, 4 factors should be worked out for each one

Refer to factors of competencies displayed

		<u> </u>					
	Section 4: Mid-term Appraisal						
(to be filled in by appraiserduring meeting)							
A.	· · · · · · · · · · · · · · · · · · ·						
	Very satisfied □	Satisfied □	Not satisfied \Box				
В.	B. Please specify with respect to the employee's Performance Agreement:						
	(i) Any competencies where apprai	see showed special str	ength.				
	(ii) Any competencies which need to	o be developed further					
C.	Has the employee been given feedbas	ok on achievemente/ch	ortcomings throughout the review period?				
C.	Achievements Yes □ No □						
D.	Has a Performance improvement Plan Yes \(\sigma \) No \(\sigma \) N/A \(\sigma \)	n been agreed upon w	itn respect to shortcomings identified above?				
E.							
ь.	▼.						
F.	Comments of appraisee, if any						
	·····						
App	raisee's Signature:	Appraiser's Signature	:Date:				
	<u> </u>						
T 1			Comments to include access				
ı r	ne appraisee may highlight: Own appreciation of		Comments to include reasons if "No" has been ticked at C &				
	performance		D above				
	Any other related issue(s)						

Score to be allocated in accordance Give answer rounded to 2 with rating mechanism given for digits after the decimal point competencies in Table 2 Section 5. Final Appraisal - Progress Discussed and Recorded (to be filled in by appraiser during meeting) Please refer to Guidance Notes for rating mechanism COMPUTATION COMPETENCIES Rating 1. Communication Overall score Total score of Competencies of performance Number of Competencies 2. Customer Focus 3. Job Knowledge 4. Output of work 5. Reliability Overall score of performance = Management of Subordinates (if applicable) 7. Others Total score OVERALL PERFORMANCE (tick as appropriate) Good \square Fair Excellent Unsatisfactory Comments of appraiser, if any. Comments of appraisee, if any Appraiser's Signature: Appraisee's Signature:. NEXT LEVEL SUPERVISOR I have taken cognizance of the employee's performance. Signature:.... Refer to definition of Signatures of both overall score in Table 1 appraiser and appraisee are compulsory · Appraisee may proceed with appeal procedures in case of disagreement

3.8 Performance Improvement Plans

A PIP is a systematic approach to facilitate the improvement of unsatisfactory performance at individual level, wherever applicable. PIPs have been developed for:

- Senior Management & General
- · Workmen's Group

3.8.1 Purpose

To communicate and clarify on the following:

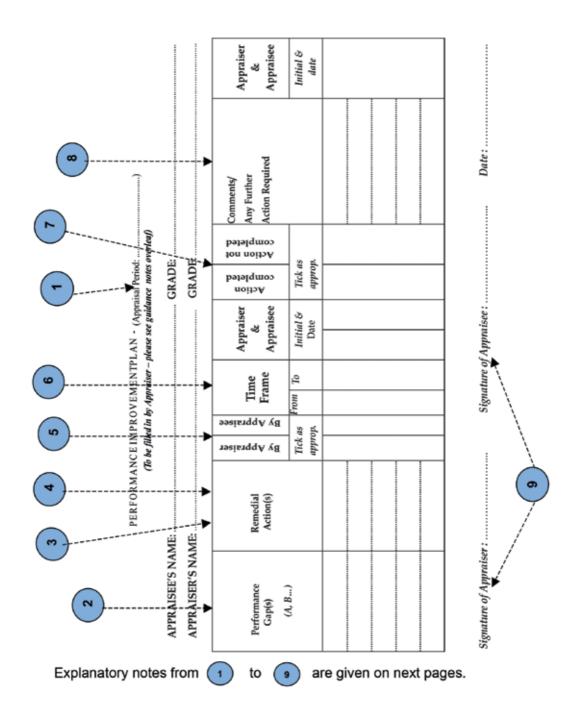
- Specific performance areas and/or competencies that fail to meet agreed performance level,
- · Improved level of performance to be achieved, and
- The remedial actions/steps that will help appraisee in meeting the expected **standards of performance**.

3.8.2 When to fill a Performance Improvement Plan

- When appraiser considers that appraisee's current performance requires improvement after discussion with the latter. This may take place at any time during the PMC.
- When appraisee's overall performance rating is below 2.4. In this case PIP is developed and monitored during the next PMC.

3.9 Filling of Performance Improvement Plans

3.9.1 PIP – Senior Management & General





Insert the month & year relating to the PMC



- Identify and communicate each discrepancy
- Write down aspects of the unsatisfactory performance that require improvement e.g.:
 - A specific KT that has not been performed according to set standard
 - Specific competency that has to be improved

3

- Note down against each performance gap, remedial actions aiming at correcting appraisee's performance
- · Action plan should be :

Specific

Measurable

Achievable

Relevant

Time-bound

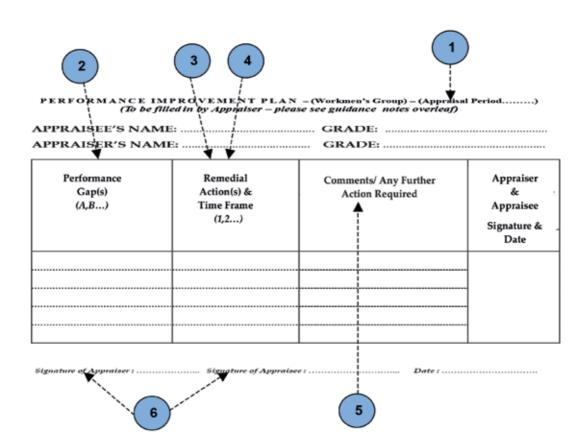
Timely



- · Remedial actions that may be considered:
 - Coaching
 - Counselling
 - On-the-job/off-the-job training, self- learning
 - Provision of adequate resources, reading and other reference materials
 - Enhancement of working environment
 - More exposure to acquire experience, etc...

- Specify whether remedial action should be taken by appraiser or appraisee
- Insert starting date of implementation as well as date of completion
- Tick whether remedial action has actually been completed within time frame
- Record outcome of each specific remedial measure
 - · Determine any further action, where applicable
- Both appraiser and appraisee should sign the PIP, either after completion of action plan or at the end of PMC
 - In cases of outstanding remedial action, a new PIP should be developed at start of next PMC

3.9.2 PIP - Workmen's Group



Explanatory notes from 1 to 6 are given on the next page



. Insert the month & year relating to the PMC



- · Identify and communicate each discrepancy
- Write down aspects of the unsatisfactory performance that require improvement e.g.:
 - Specific competency that has to be improved

3

- Note down against each performance gap, remedial actions aimed at correcting appraisee's performance
- · Action plan should be :

Specific

Measurable

Achievable

Relevant

Time-bound

Timely



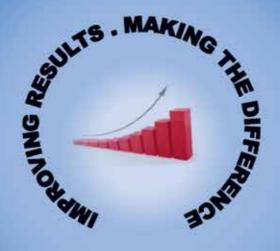
- Remedial actions that may be considered:
 - Coaching
 - Counselling
 - On-the-job/off-the-job training, self-learning
 - Provision of adequate resources, reading and other reference materials
 - Enhancement of work environment
 - More exposure to acquire experience, etc...

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- Record outcome of each specific remedial measure
- . Determine any further action, where applicable

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- Both appraiser and appraisee should sign the PIP, either after completion of action plan or at the end of PMC
- In cases of outstanding remedial action, a new PIP should be developed at start of next PMC



Performance Management

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